

in their own way, subject only to the Constitution of the United States. Popular sovereignty and the right of self-government in the people of Kansas, then, is not an open question now. It was closed by the positive enactment of this law, declaratory of their rights. True, the people were, of course, to exercise this sovereignty of self-government in a practical and usual mode. They were not left to primary assemblies, to mobs, or aggregate meetings. The American mode of self-government is by conventional, representative, or municipal bodies. But all these bodies are but agents, and representatives. When they "form and regulate," they still form and regulate for the people, and not for themselves. Their acts, at last, are but the acts of the people, and their deed but the deeds of the people. When, therefore, a Convention send a Constitution to Congress to be approved, and it goes up *not as their act and deed*, but as the act and deed of the people, done and performed by them as their agents; the question, then, is always—not whether the act and deed is the act and deed of a Convention, but is it the act and deed of the people? and this, no matter whether the instrument goes up from the Convention proclaiming, or from the ballot-box of the people voting it. By the very Kansas act itself, it is obliged to be the act and deed of the people—theirs, theirs, and none others—Whether it proceed from them directly, or through their representatives.

And for these reasons, I had no difficulty in determining that the act of 1854, the Kansas and Nebraska law was an "enabling act." It created no right not pre-existing—for popular sovereignty is self-existing—but declared and admitted and recognized in the people the right of self-government, to form and regulate all their domestic institutions in their own way, consistent with paramount law.

Under this law they were formed into an organized Territory; and under territorial law they formed a Convention to make a Constitution of State Government, with a view to admission into the Union. All this was legitimate; and, as to how the election of members to the Convention should be held, and how contested elections were to be determined—all matters of this sort were left to themselves, without the right of intervention from any quarter. I avoid inquiring into the frauds which may have been perpetrated, and which, doubtless, were perpetrated on both sides, in the election to constitute a Convention.

But that body, however legitimate or however fairly or unfairly constituted, was not empowered to make a constitution and to proclaim it, without submitting it to the people before it was submitted to Congress as the act and deed of the people of Kansas. And herein is the first point of difference with the President. He says that if the Convention was not prohibited from proclaiming it without submission to the people, they had authority to proclaim it. I say that it is a settled Democratic principle of American institutions "that the powers not delegated by the people are reserved to them." But this point of difference does not arise in this case; for, as I will show presently, whatever power the Constitution had in this respect, they did not pretend to exercise it, or to claim it, as a representative body and not a primary, submitted the work of their agency, their Constitution, to their principals, the people.

In my letter dated the 19th November, addressed to the editors of the Richmond *Enquirer*, I took the ground that there was no authority delegated by the people to the Convention of Kansas to proclaim a Constitution without submitting it to the people for ratification or rejection by them; "yet," said I, "if upon precedent, the Convention of Kansas adopted a republican form of State government, and reported it to Congress, *without submitting it to the people*," I agreed in "accepting it, and in receiving in Kansas as a State, slave or free, into the Union." This letter was written on the 19th of November, 1857, and on the 24th of the same month, five days afterwards, I saw for the first time, published in the Richmond *Enquirer*, the schedule of the Lecompton Constitution.

The publication of this document presented the subject under a new phase, adverted to by the President in his message of December, 1857. The result of the election in Kansas had still to be ascertained, and certainly it could not be clearly said what were the President's conclusions on the affairs of that Territory. His argument fairly admitted and claimed for the people the right of passing on the work of the Convention, and his conclusion seemed to be reserved. His counsel was not "dark," or "doubtful"; but he was uncommitted to any practical conclusion by his December message, and I suppose that the friends of the administration would be left free to take ground according to their conscientious convictions, on a full development of the whole subject.

Mere than a month had elapsed, since the publication of the schedule. I had full time to understand the provisions of this submission to the people, and was prepared to take the grounds occupied in my letter to the Tammany Society, dated the 30th December last.

That letter was deliberately written, was kept in my possession for days, was re-written, and put forth with a firm purpose to serve the Administration and the country. I saw a formidable opposition, thoroughly organized, in the Democratic ranks, of those opposed to Mr. Buchanan's nomination, bent on driving from his support every Northern Democrat on the Kansas question, and every Southern Democrat on the filibustering Puebla Arenas question. I saw a faction of extremists who are bent on rushing the South, slavery, Democracy, and the Union, on the bases of the buckle of popular sovereignty and upon the moral prestige of the whole country, and losing the moral prestige of a minority of the Union who are demanding justice and equality to a majority against a minority of people in Kansas. I felt that I might effect upon me, personally; that misrepresentation and abuse would follow, and many of my best friends would condemn the apparent rashness of the act. In all this

have not been disappointed. But now that the thunder has rolled over my head, and I see the full effect, even beyond my anticipations—the effect of a special message from the President—his authority wielded against the position which I devoutly assumed for his defense—I calmly survey the subject again, and instead of retreating, advance on the position I have assumed. In November I said that if the Convention had proclaimed the Lecompton Constitution without submitting it all to the people, I would accept it as a legitimate and *de facto* instrument. But now that it has been submitted in the manner and form of the eleventh and fourteenth sections of its schedule, I repeat the position of my Tammany letter, and would adopt it only subject to a fair and legal vote of the people of Kansas, to be prescribed by their Territorial Legislature—not by Congress.

In reviewing the message, I pass over all that is said respecting the rebellion and usurpation of the Topekaites. Their course has been violent and unlawful in the extreme. I claim, on the other hand, that their opponents in Kansas have acted under lawful authority; that they have proceeded under the act of Congress and of territorial organization, and that up to the point of the schedule of submission of the Lecompton Constitution to the people, their acts were *de jure* and *de facto* right in the legitimate sense. But what has that to do, logically or logically, with the issue—is the Lecompton Constitution the act and deed of the people?—its several republicans?

Insurrection and rebellion were arraying themselves against law and order in a Territory, all I can say is that they ought to have been arrested and punished long ago by the Federal Executive of the United States. When the whiskey insurrection broke out in Pennsylvania, would it have authorized a lawful Convention in that State to have submitted a Constitution to the people in such a schedule as allowed men to vote for it, but not *against* it?—Now behold an honest, peaceful, law-abiding citizen approaching the polls in Kansas under the schedule; I imagine myself in a test oath, the most odious instrument of tyranny, to support a Constitution, if adopted, *before it was adopted*, and then, after being forced to guill the oath in order to vote at all, to have the vote not counted because it was against and not for what he was sworn to support, if not adopted against his will? No, Gen. Washington put down the insurrection, and he would have made no excuse for fraud, injustice, inequality or oppression on the part of others who were acting under the color of lawful authority. So the Topekaites ought to have been made to submit to lawful authority but no one can contend that they forfeited their elective franchise of their freedom of choice to approve or disapprove, to ratify or reject, an organic law when submitted to them. But were Topekaites alone responsible for the Lecompton Constitution?—No. Some pro-slavery men were opposed to it; and this schedule deprived them of their sovereign rights as well as the Topekaites. Law-abiding citizens, as well as rebels, were compelled to vote for and not against this Constitution, or not to vote at all.

The wrong of the Topekaites will not justify the wrong of the Lecompton Constitution, nor cure the defects of the Lecompton schedule. What is that schedule?

Its 11th section reads:

"Before this Constitution shall be sent to Congress for admission into the Union as a State, it shall be submitted to all the white male inhabitants of this Territory for approval or disapproval, as follows:—The President of this Convention shall, by proclamation, declare that on the 21st day of December, 1857, at the different election precincts now established by law, or which may be established as herein provided, in the Territory of Kansas, an election shall be held, over which shall preside three judges, or a majority of three, to be appointed as follows: The President of this Convention shall appoint three commissioners in each county in the Territory, whose duty it shall be to appoint three judges of election in the several precincts of their respective counties, at which election the Constitution framed by this Convention shall be submitted to all the white male inhabitants of the Territory of Kansas in the said Territory upon that day, and over the age of twenty-one years, for ratification or rejection, in the following manner and form:—

Now, it must surely be admitted that is a plain submission of the *whole* Constitution by the Convention. The submission of the *whole* Constitution is repeated twice in this clause, in a way not to be mistaken. And yet is it not strange that Mr. Buchanan should have made the mistake of saying in his message that the whole of the Lecompton Constitution was not, and that a part, the slaves clause, was submitted to the people? Will it be said in reply that the whole was submitted only *sub modo*, after a specified manner and form? Well, let us look at the manner and form; the manner and form is:

The voting shall be by ballot. The judges of said election shall cause to be kept two poll-books by two clerks by them appointed. The ballots cast at said election shall be endorsed 'Constitution with slavery' and 'Constitution with no slavery, &c.' There is no other form touching this point but this; and it is not plain still that the whole Constitution was submitted by one man, and every Southern Democrat who is bent on rushing the South, slavery, Democracy, and the Union, on the bases of the buckle of popular sovereignty and upon the moral prestige of the whole country, and losing the moral prestige of a minority of the Union who are demanding justice and equality to a majority against a minority of people in Kansas. I felt that I might effect upon me, personally; that misrepresentation and abuse would follow, and many of my best friends would condemn the apparent rashness of the act. In all this

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It is asserted that this was in substance but a submission of a part, for there was a form approving or disapproving, ratifying or rejecting slavery? I beg pardon, and won't repeat that it was an odious discrimination to me to allow *slavery* alone to be disapproved and rejected, and nothing else. But, passing by, is it not plain, I repeat, that no one was allowed to vote for or against slavery, a part, unless he would also vote for the Constitution, the whole of which for "approval" or "disapproval," for "ratification" or "rejection," but the form was for "approval" and "disapproval" alone, and there was no form for "disapproval" or "rejection."

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Constitution. Is it not plain, then, that the object was not to submit a part only, but to force the adoption of the whole?

The whole was not fairly submitted—One thousand voters went to the polls: nine hundred and ninety-nine voters might desire to vote against the Constitution, and one for it; the one would be counted, and nine hundred and ninety-nine would not be counted.

The part as to slavery, which was submitted for alternate voting, for and against was not fairly submitted. One thousand pro-slavery men might go to the polls, desiring to vote for slavery, but against the Constitution their votes could not be counted, and one free-soiler, who voted for the Constitution and against slavery, would be counted, and over-come the nine hundred and ninety-nine. It is idle to say that this was as fair for one side as the other; for, though this be equally true as to the nine-hundred-and-nine free-soil voters against the one pro-slavery voter, yet this would only prove the case to be one of a double instead of a single injustice. It proves only it was a wrong, injuriously affecting both sides and the whole people, and not a part only.

The truth is, there was obviously a sinister and anti-slavery purpose in thus giving an unfair election as a part, coupled with no election as to the whole. It was to force the people to adopt the Constitution framed by the Convention. No man was allowed to vote for slavery who did not also vote for the Constitution; and no man was allowed to vote against slavery who did not vote for the Constitution. He might reject slavery or adopt it, provided he would vote for the Constitution; and if he voted against the Constitution, his vote for or against slavery was not allowed to be counted.

This was not all. The 14th section is worse than the inquiry of the 11th:

Section 14th: "Every person offering to vote at the aforesaid election, upon the said Constitution, shall, if challenged, take an oath to support the Constitution of the United States, and to support this Constitution, if adopted, under the penalties of perjury."

The Democratic party had just come out of severe and doubtful conflict with the Know Nothing secret society, the most odious feature of which was a "test oath."—Now behold an honest, peaceful, law-abiding citizen approaching the polls in Kansas under the schedule; I imagine myself in a test oath, the most odious instrument of tyranny, to support a Constitution, if adopted, *before it was adopted*, and then, after being forced to guill the oath in order to vote at all, to have the vote not counted because it was against and not for what he was sworn to support, if not adopted against his will? No, Gen. Washington put down the insurrection, and he would have made no excuse for fraud, injustice, inequality or oppression on the part of others who were acting under the color of lawful authority. So the Topekaites ought to have been made to submit to lawful authority but no one can contend that they forfeited their elective franchise of their freedom of choice to approve or disapprove, to ratify or reject, an organic law when submitted to them. But were Topekaites alone responsible for the Lecompton Constitution?—No. Some pro-slavery men were opposed to it; and this schedule deprived them of their sovereign rights as well as the Topekaites. Law-abiding citizens, as well as rebels, were compelled to vote for and not against this Constitution, or not to vote at all.

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any people could have proceeded with more regularity in the formation of a Constitution than the people of Kansas have done." The people of Kansas have not been allowed to hold a fair, free and full election at all, though the whole Constitution was pretended to be submitted to them. No, not upon the part which the President says was alone submitted to them.

You see, gentlemen, that I arrive at these facts from the face of the record—from the schedule itself. I don't go into Kansas for evidences of fraud or any other fact. I don't go behind the schedule, which is annexed to the Lecompton Constitution itself. It shows on its face a fact stronger than any proof, that the people did not vote—it shows that it was impossible for them to vote their sovereign will in a fair, free and full election. Such an election cannot possibly be held under such a schedule. This, Congress is bound to look at. I am bound uncertain cases to cause the seal of this State to be affixed to the seal of the State of Kansas, or kept me for any time, by the admission of this Constitution? Who will carry a slave there now to become a bone of contention in a border war? the sport of violence and fraud and force like that which has so long endangered person and property, and political franchises in that unhappy battle ground of sectional feuds? To what end is this thing to be done, if speedily it is to be undone with State authority, created to drive slave property from the Territory.

We have proudly, heretofore, contended only for equality and justice; but if this be wantonly done without winning a stake—the power of a slave State hereby—it will be snatching power *per fas aut nefas*, to be lost "speedily" with the loss of something of far more worth than political votes—our moral prestige. If we are not willing to do justice, we can't ask for justice; if we can't agree to equality, we must expect to be denied it. It is our bull going the anti-slavery ox. Suppose we had had a majority of slaveholders in that Territory; suppose a minority of abolitionists had gotten the census and registry into their hands and had kept fifteen out of thirty-four counties out of the Constitution; suppose they had formed a Constitution with a clause prohibiting slavery, and had sent it to Congress without submitting it to a majority of the legal voters; or suppose they had submitted all parts of the Constitution to the popular vote, *except the one clause* prohibiting slavery, knowing it would be voted down if submitted to the majority of the people; suppose "such a boot on the other leg" had been submitted to Congress and we had then heard the absolute of a Convention contended for by Black Republicans demanding of Congress to sustain the doctrine of "legitimacy." I tell you that every Southern man would have been in arms and would have been roused to the shedding of blood, rather than submit to Congress fastening upon a majority of pro-slavery people an arbitrary rescript of a mere Convention, unauthorized to proclaim its Constitution without an express grant. This is the same principle, accompanied by trickery and fraud. "We are willing to do unto others as we would have them do unto us." The Southern people ask for no injustice, no inequality.

We are told that "prompt admission" of Kansas as a State will end the agitation in Congress and localize it in Kansas. What is the Kansas question? Is it local in Kansas? No. It never can be local again. It has pervaded all places and all classes in our country. Let Congress endorse this schedule of legerdemain, let the South insist on it, let the Northern Democracy be required to consent to the injustice, and the precedent becomes of universal application and citation against us for all time. Not only will the example plead, but it will be a plea in continuous cases of similar import and danger, rising successively as long as our vast territories to the Pacific shall be filling up. It comes up again and again, every year, for territories extending from Messilla Valley to Dacotah. Flatter not yourselves, then, that any mode of adjustment will do because it is the "speediest" for Kansas. It is all essential that the settlement shall be just and right and equal. If not, it is sure to be mischievous to that party which has snatched power without right, and done wrong that good may come of it. To do justice is always the best policy. If all would "demand only what is right and submit to nothing that is wrong," injustice and oppression could never be perpetrated or tolerated. The after effects of adopting the Lecompton Constitution, with its schedule annexed, will be worse than referring back the question to the Territorial decision. It will arraign the Administration and the Democracy and the South for demanding more than is right, and for forcing resistance to wrong. It will be juggling the lion of a majority whilst the hand of a minority is in its mouth. It will return the chalice to our own lips when the Kansas question again and again arises in North Texas, in New Mexico, in Messilla Valley, and in all our boundless domain of unended and fast settling territory. It will drive us from thousands of honest Democrats in the North, who can willingly stand by us for justice and equality, but who must leave us when we demand more and refuse justice and equality to others. It will raise the Black Republican flag over the Capitol in the next struggle for power, and that, then, will raise the last dread issue of union or disunion! Are not some aiming to drive us to such extremities as will raise that issue past being laid?

But the President offers an inducement to the anti-slavery party in Kansas by saying: "If a majority of them" (the people of Kansas) "desire to abolish domestic slavery within the State, there is no other possible mode by which this can be effected, so speedily, as by prompt admission." When was it morally determined that the policy of this nation should be governed by expediency rather than by justice or right? But what right has Congress to set up its decree of expediency over and above the sovereign rights of a people to free and fair elections? Is expediency to be carried so far as to allow Congress to intervene so as to set its will over the will of the people of Kansas, or to substitute its will for theirs, and to give a minority Constitution to a majority? This would be intervention with a vengeance, in the teeth of non-intervention, so much claimed by those who advocate this Constitution?

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